

**Grand Fire Protection District No.1  
Grand County, Colorado**

**FINANCIAL STATEMENTS**

**With Independent Auditor's Report**

**December 31, 2022**

**Grand Fire Protection District No.1**

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Grand Fire Protection District No. 1  
Grand County, Colorado

### **Opinions**

We have audited the financial statements of the governmental activities and each major fund of Grand Fire Protection District No. 1 (the District) as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of December 31, 2022, and the respective changes in financial position thereof, and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibility for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a

material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate to those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages IV through X and pension information on pages 31 through 33 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information as identified in the table of contents is presented for purposes of additional analysis and legal compliance and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Fiscal Focus Partners, LLC*

Arvada, Colorado  
June 19, 2023

## **Grand Fire Protection District No. 1 MANAGEMENT'S DISCUSSION AND ANALYSIS**

The discussion and analysis of Grand Fire Protection District No.1's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2022. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should review the information presented here in conjunction with the basic financial statements and the notes to financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

- Assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$8,378,560 (net position). Of this amount, \$1,672,008 (unrestricted net position) may be used to meet the District's ongoing obligations to its citizens and creditors.
- The District's total net position increased by \$663,770 over the prior fiscal year.
- General fund and related activity changed in three major areas with the prior year:
  - General fund revenue increased \$582,939 from the prior year, primarily due to a 19% increase in assessed property valuation and a voter-approved mill levy increase, for capital improvement purposes, which led to a combined increase of approximately \$650,000 in general fund property tax revenue.
  - General fund capital expenditures increased by \$5,210,343 from the prior year due to construction of the North Station.
  - General fund capital-related long-term debt increased by \$7,025,000 with the issuance of certificates of participation for purposes of North Station construction.
- The general fund ending fund balance was \$6,143,696, an increase of \$3,132,708. The increase is primarily due to cash on hand that is restricted for continued construction of the North Station. The unassigned portion of the general fund balance increased by \$110,601.

Effective January 1, 2015, the District and all other state and local governments throughout the nation that provide their employees with pension benefits, are required to apply GASB Statement No. 68 to their financial statements. The objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. The District provides its employees with pension benefits through a multiple employer cost-sharing defined benefit pension plan administered by the Colorado Fire and Police Pension Association. It is important to note that the District does not have a responsibility to pay the amount shown as the District's net pension liability, nor receive a benefit from the net pension asset. The District's direct liability is limited to the annually required contributions established by the State Legislature. In addition, the District does not have any control over the investment policies associated with FPPA investments. These responsibilities lie solely with the FPPA board and administration. Decisions regarding the plan benefit design and the funding policies lie solely with the State Legislature. Please refer to Notes 7 and 8 within the Notes to Financial Statements section of this report starting on page 20.

**Grand Fire Protection District No. 1**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(continued)**

**Overview of the Financial Statements**

Grand Fire Protection District No.1's basic financial statements are comprised of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The governmental activities of the District include fire, rescue and emergency services within its boundaries. In addition, the District maintains mutual aid and automatic aid agreements with adjacent fire protection districts. Other activities include fire prevention and fire safety education, fire training, fire inspections and plan reviews.

The government-wide financial statements can be found on pages 1-2 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Grand Fire Protection District No.1, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds.* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues,

**Grand Fire Protection District No. 1**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(continued)**

expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Grand Fire Protection District No. 1 maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the debt service fund, both of which are considered to be major funds.

The District adopts an annual appropriated budget for each of the funds described above. A budgetary comparison statement has been provided for these funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 3-8 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 9-30 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain supplemental information. A budgetary comparison for the debt service fund can be found on page 34 of this report.



**Grand Fire Protection District No. 1  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(continued)**

**Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a District's financial position. In the case of Grand Fire Protection District No.1, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$8,378,560 at the close of the most recent fiscal year.

**Net Position**

	<b>Governmental Activities</b>	
	<b>2022</b>	<b>2021</b>
Current assets	8,978,934	5,595,056
Capital assets and pension asset	12,056,732	7,004,658
<b>Total assets</b>	<b>21,035,666</b>	<b>12,599,714</b>
Deferred outflows of resources	211,179	298,151
Current liabilities	572,848	242,993
Long-term obligations	10,003,397	2,821,857
<b>Total liabilities</b>	<b>10,576,245</b>	<b>3,064,850</b>
Deferred inflows of resources	2,292,040	2,118,225
Net position:		
Net investment in capital assets	5,498,766	5,076,034
Restricted	1,207,786	1,062,209
Unrestricted	1,672,008	1,576,547
<b>Net position</b>	<b>8,378,560</b>	<b>7,714,790</b>

The District has 66% of its net position invested in capital assets (e.g., property, plant, and equipment); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, this net position is *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position (14%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$1,672,008 (20%) may be used to meet the District's ongoing obligations to citizens and creditors.

**Grand Fire Protection District No. 1  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(continued)**

**Statement of Activities**

	<b>For the Years Ended December 31,</b>	
	<b>2022</b>	<b>2021</b>
Revenues		
Program revenues		
Operating grants and contributions	\$ 51,800	\$ 60,000
General revenues		
Property taxes	1,917,853	1,359,010
Specific ownership taxes	111,526	103,711
Fire impact fees	166,476	247,755
Interest and other	368,202	351,088
Total revenues	2,615,857	2,121,564
Expenses		
General and administrative	640,044	553,544
Pension contribution/expense	(65,912)	23,677
Operating and communications	202,658	321,243
Repairs, maintenance and other	163,201	140,357
South (Red Dirt) Station annual contribution	25,000	25,000
Grant expenditures	23,245	54,751
Depreciation and amortization	284,268	268,760
Bond interest expense and related debt service costs	679,583	110,226
Total expenses	1,952,087	1,497,558
Change in net position	663,770	624,006
Net position - beginning	7,714,790	7,090,784
Net position - ending	\$ 8,378,560	\$ 7,714,790

**Financial Analysis of the Government's Funds**

As noted earlier, Grand Fire Protection District No.1 uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds.* The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

As of December 31, 2022, the District's governmental funds reported a combined ending fund balance of \$6,558,952, an increase of \$3,097,660 in comparison with the prior year. The general fund balance increased \$3,132,708, primarily due to restricted cash available for construction, while the debt service fund balance decreased \$35,048 during 2022.

**Grand Fire Protection District No. 1**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(continued)**

**General Fund Budgetary Highlights**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The Board of Directors can only amend appropriation resolutions upon completion of notification and publication requirements.

General fund revenues were more than budgeted by \$161,177. General Fund expenditures were less than budgeted by \$856,044 primarily because a portion of amounts budgeted for capital expenditures for the District were not expended during 2022.

**Capital Asset and Debt Administration**

*Capital Assets.* The District's investment in capital assets for governmental activities as of December 31, 2022 amounts to \$11,895,816 (net of accumulated depreciation). This investment in capital assets includes land, buildings, vehicles, furniture and equipment.

**Capital Assets, Net of Depreciation**

	December 31,	
	2022	2021
Land and improvements	\$ 1,149,262	\$ 1,149,262
Construction in process	5,181,241	122,639
Buildings and improvements	4,052,200	4,126,113
Vehicles	1,268,259	1,322,007
Equipment, furnitures and fixtures	244,854	228,059
Total	<u>\$ 11,895,816</u>	<u>\$ 6,948,080</u>

Additional information relating to the District's capital assets activity can be found in Note 4 of this report.

*Debt Administration.* As of December 31, 2022, the District had general obligation bonded debt outstanding of \$1,355,000, and certificates of participation outstanding of \$7,025,000.

Additional detail on the District's debt is in Note 5 of this report.

**Economic Factors and Next Year's Budget**

New growth is expected to be slower throughout the District during 2023. Conservative budgeting and spending will continue. The District continues to work on the construction of a North Station. The 2023 budget includes building construction for the North Station and capital expenditures related to the purchase of additional apparatus and equipment. Impact fee expenditures of \$385,000 are budgeted for 2023. National supply chain problems are an added variable that make the timing of capital expenditures more difficult to anticipate.

**Grand Fire Protection District No. 1**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(continued)**

General fund revenues budgeted for 2023 will be supplemented by available restricted cash to fund budgeted expenditures. Bond fund revenues will be sufficient to support bond debt service requirements in 2023.

**Requests for Information**

This financial report is designed to provide a general overview of Grand Fire Protection District No.1's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Brad White, Fire Chief  
Grand Fire Protection District No. 1  
P.O. Box 338  
Granby, Colorado 80446  
(970) 887-3380  
[bwhite@grandfire.org](mailto:bwhite@grandfire.org)

## **BASIC FINANCIAL STATEMENTS**

**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**STATEMENT OF NET POSITION**  
**12/31/2022**

	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and investments	\$ 2,865,514
Cash and investments - restricted	4,028,957
Accounts receivable	11,428
Accounts receivable - treasurer	8,996
Prepaid expenses	51,681
Property taxes receivable	2,012,358
Net pension asset - FPPA statewide defined benefit plan	160,916
Capital assets, not being depreciated	6,330,503
Capital assets, being depreciated, net	5,565,313
<b>Total assets</b>	<b>21,035,666</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related amounts - FPPA volunteer pension fund	75,000
Pension related amounts - FPPA statewide defined benefit plan	105,304
Cost of refunding	30,875
<b>Total deferred outflows of resources</b>	<b>211,179</b>
<b>LIABILITIES</b>	
Accounts and retainage payable	226,806
Accrued interest on long-term debt	165,224
Funds held in agency-South Station	180,818
Net pension liability - FPPA volunteer pension fund	751,053
Compensated absences	25,127
Long-term debt	
Due within one year	722,918
Due in more than one year	8,504,299
<b>Total liabilities</b>	<b>10,576,245</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension related amounts - FPPA volunteer pension fund	151,159
Pension related amounts - FPPA statewide defined benefit plan	128,523
Deferred property taxes	2,012,358
<b>Total deferred inflows of resources</b>	<b>2,292,040</b>
<b>NET POSITION</b>	
Net investment in capital assets	5,498,766
Restricted for:	
Emergencies	47,300
Fire impact expenditures	745,230
Debt service	415,256
Unrestricted	1,672,008
<b>Total net position</b>	<b>\$ 8,378,560</b>

*The accompanying Notes to Financial Statements are an integral part of these statements.*

**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**STATEMENT OF ACTIVITIES**  
For the year ended December, 31, 2022

Functions/Programs:	Program Revenues				Total
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary government</b>					
Human Resources	\$ (414,487)	\$ -	\$ -	\$ -	\$ (414,487)
Administration	(225,557)	-	-	-	(225,557)
Pension expense	65,912	-	-	-	65,912
Operations	(181,266)	-	-	-	(181,266)
Communications	(21,392)	-	-	-	(21,392)
Building repair	(104,809)	-	-	-	(104,809)
Equipment repair	(58,392)	-	-	-	(58,392)
South Station	(25,000)	-	-	-	(25,000)
Capital expenses - non capitalized	-	-	-	-	-
Grants and contributions	(23,245)	-	51,800	-	28,555
Depreciation expense (unallocated)	(284,268)	-	-	-	(284,268)
Interest on long-term debt and related costs	(679,583)	-	-	-	(679,583)
Total governmental activities	<u>\$ (1,952,087)</u>	<u>\$ -</u>	<u>\$ 51,800</u>	<u>\$ -</u>	<u>(1,900,287)</u>
<b>General Revenues:</b>					
					1,917,853
					111,526
					166,476
					77,326
					290,876
					<u>2,564,057</u>
					663,770
					<u>7,714,790</u>
					<u>\$ 8,378,560</u>

*The accompanying Notes to Financial Statements are an integral part of these statements.*

**GRAND FIRE PROTECTION DISTRICT NO. 1**

**BALANCE SHEET  
GOVERNMENTAL FUNDS**

12/31/2022

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>			
Cash and investments	\$ 2,865,514	\$ -	\$ 2,865,514
Cash and investments - restricted	3,622,697	406,260	4,028,957
Accounts receivable	11,428	-	11,428
Accounts receivable - treasurer	-	8,996	8,996
Prepaid expenses	51,681	-	51,681
Property taxes receivable	1,428,825	583,533	2,012,358
<b>Total assets</b>	<u>7,980,145</u>	<u>998,789</u>	<u>8,978,934</u>
<b>LIABILITIES</b>			
Accounts and retainage payable	226,806	-	226,806
Funds held in agency - South Station	180,818	-	180,818
<b>Total liabilities</b>	<u>407,624</u>	<u>-</u>	<u>407,624</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred property taxes	1,428,825	583,533	2,012,358
<b>Total deferred inflows of resources</b>	<u>1,428,825</u>	<u>583,533</u>	<u>2,012,358</u>
<b>FUND BALANCES</b>			
Nonspendable:			
Prepays	51,681	-	51,681
Restricted for:			
Capital Projects	2,830,167	-	2,830,167
Debt Service	-	415,256	415,256
Emergency reserves	47,300	-	47,300
Fire impact expenditures	745,230	-	745,230
Assigned for:			
Funds held in Agency	180,818	-	180,818
Unassigned	2,288,500	-	2,288,500
<b>Total fund balances</b>	<u>6,143,696</u>	<u>415,256</u>	<u>6,558,952</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 7,980,145</u>	<u>\$ 998,789</u>	

Amounts reported for governmental activities in the statement of net position are different because:

Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported in the funds:

Capital assets, net	11,895,816
Net pension asset - FPPA statewide defined benefit plan	160,916

Deferred outflows and inflows of resources that represent acquisition or consumption of net position that applies to future periods and, therefore, and not reported in the funds.

Deferred outflows - pension related	180,304
Deferred inflows - pension related	(279,682)
Deferred loss on refunding, net	30,875

Long-term liabilities, including bonds payable and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds:

Compensated absences payable	(25,127)
Bonds payable, net	(1,364,508)
COPS payable, net	(7,862,709)
Net pension liability - volunteer pension plan	(751,053)
Accrued interest payable	(165,224)

Net position of governmental activities	<u>\$ 8,378,560</u>
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*The accompanying Notes to Financial Statements are an integral part of these statements.*



**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**Governmental Funds**

**For the year ended December, 31, 2022**

	<b>General Fund</b>	<b>Debt Service Fund</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>			
General property taxes	\$ 1,386,671	\$ 531,182	\$ 1,917,853
Specific ownership taxes	111,526	-	111,526
Fire impact fees	166,476	-	166,476
Grant revenue	51,800	-	51,800
Interest income	70,748	6,578	77,326
Other	290,876	-	290,876
<b>Total revenues</b>	<b>2,078,097</b>	<b>537,760</b>	<b>2,615,857</b>
<b>EXPENDITURES</b>			
Human Resources	414,487	-	414,487
Administration	225,557	-	225,557
Pension contribution	90,000	-	90,000
Operations	181,266	-	181,266
Grant expenditures	23,245	-	23,245
Communications	21,392	-	21,392
Facility Expenses	104,809	-	104,809
Equipment Repair and Maintenance	58,392	-	58,392
South Station	25,000	-	25,000
Capital expenditures	5,232,004	-	5,232,004
Debt Service			
Bond Principal	-	500,000	500,000
Bond Interest and other	-	72,808	72,808
Cops interest	174,649	-	174,649
<b>Total expenditures</b>	<b>6,550,801</b>	<b>572,808</b>	<b>7,123,609</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(4,472,704)</b>	<b>(35,048)</b>	<b>(4,507,752)</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Proceeds from Certificates of Participation (COPS)	7,888,769	-	7,888,769
COPS issuance costs	(283,357)	-	(283,357)
<b>Total other financing sources (uses)</b>	<b>7,605,412</b>	<b>-</b>	<b>7,605,412</b>
<b>Net change in fund balance</b>	<b>3,132,708</b>	<b>(35,048)</b>	<b>3,097,660</b>
<b>FUND BALANCES - Beginning of year</b>	<b>3,010,988</b>	<b>450,304</b>	<b>3,461,292</b>
<b>FUND BALANCES - End of year</b>	<b>\$ 6,143,696</b>	<b>\$ 415,256</b>	<b>\$ 6,558,952</b>

*The accompanying Notes to Financial Statements are an integral part of these statements.*

**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES OF**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

**For the year ended December, 31, 2022**

Net change in fund balance - total governmental funds	\$	3,097,660
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital expenditures, net		5,232,004
Depreciation expense		(284,268)
The issuance of long-term debt provides current financial resources to governmental funds while the repayment of the principal consumes current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.		
Bond principal payments		500,000
COPS proceeds		(7,025,000)
COPS premium		(863,769)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in government funds.		
Amortization of bond premium		7,537
Amortization of cost of refunding		(24,476)
Amortization of COPS premium		26,060
Pension expense		155,912
Interest expense - change in accrued interest		(157,890)
Change in net position of governmental activities	\$	<u><u>663,770</u></u>

*The accompanying Notes to Financial Statements are an integral part of these statements.*

**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES - BUDGET AND ACTUAL**  
**General Fund**

For the year ended December, 31, 2022

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>				
General property taxes	\$ 1,373,920	\$ 1,373,920	\$ 1,386,671	\$ 12,751
Specific ownership taxes	90,000	90,000	111,526	21,526
Interest income	30,000	30,000	70,748	40,748
Fire Impact	150,000	150,000	166,476	16,476
Grant income	15,000	15,000	51,800	36,800
Other	258,000	258,000	290,876	32,876
<b>Total revenues</b>	<b>1,916,920</b>	<b>1,916,920</b>	<b>2,078,097</b>	<b>161,177</b>
<b>EXPENDITURES</b>				
<b>Human Resources</b>				
Administration salaries	425,000	425,000	273,412	151,588
Payroll taxes	34,000	34,000	8,623	25,377
Payroll benefits	140,000	140,000	129,238	10,762
Payroll expenses	500	500	1,028	(528)
Firefight health and wellness	5,000	5,000	-	5,000
Recruitment and incentives	5,000	5,000	2,186	2,814
<b>Total general</b>	<b>609,500</b>	<b>609,500</b>	<b>414,487</b>	<b>195,013</b>
<b>Administration</b>				
Legal, accounting and audit	48,000	48,000	54,828	(6,828)
County Treasurer fees	68,696	68,696	68,756	(60)
Office and miscellaneous	9,000	9,000	26,326	(17,326)
Dues and subscriptions	7,500	7,500	10,470	(2,970)
Insurance	70,000	70,000	26,247	43,753
Outside services and agreements	9,000	9,000	16,842	(7,842)
Professional development	8,000	8,000	7,263	737
Contributions	35,000	35,000	7,500	27,500
Elections	5,000	5,000	25	4,975
Directors fees	7,000	7,000	7,300	(300)
<b>Total administration</b>	<b>267,196</b>	<b>267,196</b>	<b>225,557</b>	<b>41,639</b>
<b>Contribution to South Station</b>	<b>25,000</b>	<b>25,000</b>	<b>25,000</b>	<b>-</b>
<b>Pension Contribution</b>	<b>90,000</b>	<b>90,000</b>	<b>90,000</b>	<b>-</b>

(continued)

The accompanying Notes to Financial Statements are an integral part of these statements.

**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES - BUDGET AND ACTUAL**  
**General Fund**  
**(continued)**  
**For the year ended December, 31, 2022**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>Operations</b>				
Gas and oil	13,000	13,000	12,773	227
Supplies and PPE	39,000	39,000	8,606	30,394
Training	26,000	26,000	7,719	18,281
Prevention and risk reduction	20,000	20,000	14,187	5,813
Resident program	5,000	5,000	1,107	3,893
North stations transfer	25,000	25,000	1,503	23,497
Grant expenditures	15,000	15,000	23,245	(8,245)
Uniforms	8,000	8,000	12,075	(4,075)
Wildland deployment	92,500	92,500	79,184	13,316
Firefighter incentives	35,000	35,000	39,112	(4,112)
Rescue Authority payment	-	-	5,000	(5,000)
<b>Total fire fighting</b>	<b>278,500</b>	<b>278,500</b>	<b>204,511</b>	<b>73,989</b>
<b>Communication</b>				
Telephone	15,000	15,000	8,585	6,415
Website and social media	3,000	3,000	1,420	1,580
Dispatch	13,000	13,000	11,180	1,820
Radios/pagers	10,000	10,000	207	9,793
<b>Total communication</b>	<b>41,000</b>	<b>41,000</b>	<b>21,392</b>	<b>19,608</b>
<b>Facility Expenses</b>				
Improvements	5,000	5,000	1,105	3,895
Outside service	40,000	40,000	33,973	6,027
Supplies	8,000	8,000	10,052	(2,052)
Office equipment	8,000	8,000	7,434	566
Utilities	50,000	50,000	52,245	(2,245)
<b>Total facility expense</b>	<b>111,000</b>	<b>111,000</b>	<b>104,809</b>	<b>6,191</b>
<b>Equipment Repair and Maintenance</b>				
Outside service	40,000	40,000	30,374	9,626
Parts and supplies	15,000	15,000	28,018	(13,018)
<b>Total equipment repair and maintenance</b>	<b>55,000</b>	<b>55,000</b>	<b>58,392</b>	<b>(3,392)</b>

(continued)

*The accompanying Notes to Financial Statements are an integral part of these statements.*

**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES - BUDGET AND ACTUAL**  
**General Fund**  
**(continued)**  
**For the year ended December, 31, 2022**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>Capital Expenditures</b>				
Equipment	50,000	50,000	64,600	(14,600)
Capital improvements	100,000	100,000	25,075	74,925
North Station construction	3,000,000	5,175,000	5,058,602	116,398
Building and property	20,000	20,000	15,087	4,913
Apparatus expenditures and reserves	200,000	200,000	68,640	131,360
Disaster reserve fund	10,000	10,000	-	10,000
Fire impact fees	150,000	150,000	-	150,000
<b>Total capital expenditures</b>	<b>3,530,000</b>	<b>5,705,000</b>	<b>5,232,004</b>	<b>472,996</b>
<b>Contingency</b>	<b>50,000</b>	<b>50,000</b>	<b>-</b>	<b>50,000</b>
<b>Total expenditures</b>	<b>5,057,196</b>	<b>7,232,196</b>	<b>6,376,152</b>	<b>856,044</b>
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES</b>	<b>(3,140,276)</b>	<b>(5,315,276)</b>	<b>(4,298,055)</b>	<b>1,017,221</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from Certificates of Participation (COPS)	6,000,000	6,000,000	7,888,769	1,888,769
COPS issuance costs	-	-	(283,357)	(283,357)
COPS principal and interest	-	-	(174,649)	(174,649)
<b>Total other financing sources</b>	<b>6,000,000</b>	<b>6,000,000</b>	<b>7,430,763</b>	<b>1,430,763</b>
<b>EXCESS OF REVENUE AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES</b>	<b>2,859,724</b>	<b>684,724</b>	<b>3,132,708</b>	<b>2,447,984</b>
<b>FUND BALANCES - Beginning of year</b>	<b>3,288,161</b>	<b>3,288,161</b>	<b>3,010,988</b>	<b>(277,173)</b>
<b>FUND BALANCES - End of year</b>	<b>\$ 6,147,885</b>	<b>\$ 3,972,885</b>	<b>\$ 6,143,696</b>	<b>\$ 2,170,811</b>

*The accompanying Notes to Financial Statements are an integral part of these statements.*

## Grand Fire Protection District No.1

### NOTES TO FINANCIAL STATEMENTS

December 31, 2022

#### Note 1 – Reporting entity

The District, a quasi-municipal corporation and political subdivision of the State of Colorado, was organized in 1951, and is governed pursuant to the provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District provides fire protection and responds to various emergency situations in a 150 square mile area within the Granby, Colorado region.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

#### Note 2 – Summary of significant accounting policies

The more significant accounting policies of the District are described as follows:

##### **Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District except for the fiduciary activities. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by taxes and inter-governmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the (a) assets and deferred outflows of resources and the (b) liabilities and deferred inflows of resources of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes, internally dedicated revenues, and other items not properly included among program revenues are reported instead as general revenues.

## **Grand Fire Protection District No.1**

### **NOTES TO FINANCIAL STATEMENTS (continued)**

**December 31, 2022**

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### **Measurement focus, basis of accounting and financial statement presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures, other than interest on long-term obligations, generally are recorded when a liability is incurred or the long-term obligation is paid.

The District reports the following major governmental funds:

The general fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest, and are being accumulated for principal and interest maturing in future years.

## **Grand Fire Protection District No.1**

### **NOTES TO FINANCIAL STATEMENTS (continued)**

**December 31, 2022**

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Pooled cash and investments**

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

#### **Property taxes**

Property taxes are levied based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November and December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows in the year they are levied and measureable. The deferred inflows are recorded as revenue in the year they are available or collected.

#### **Capital assets**

Capital assets, which include property, plant, and equipment, are reported in the governmental activities of the government-wide financial statements at cost, net of accumulated depreciation. Capital assets are defined by the District as those assets with a cost of \$2,500 or greater and an estimated life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable. Interest incurred during the construction phase of capital assets is not included as part of the capitalized value of the assets constructed.



**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Buildings	30-50 years
Vehicles	10-20 years
Furniture and fixtures	5 years
Equipment	10 years

**Compensated absences**

The District has a policy whereby employees are compensated for unused paid time off. Unused accumulated paid hours will be paid based on an employee's regular rate of pay at time of termination. The earned, unpaid balance as of December 31, 2022 is approximately \$25,127.

**Long-term debt**

In the government-wide financial statements, long-term debt is reported as liabilities in the statement of net position.

In the fund financial statements, the face amount of debt issued is reported as other financing sources in the current period.

**Fund Balances**

In the fund financial statements the following classifications describe the relative strength of the spending constraints.

Non-spendable fund balance – The portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory) or is legally or contractually required to be maintained intact.

Restricted fund balance – The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.

Committed fund balance – The portion of fund balance constrained for specific purposes according to limitations imposed by the District's highest level of decision making authority, the Board of Directors prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the Board of Directors.

Assigned fund balance – The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific

## Grand Fire Protection District No.1

### NOTES TO FINANCIAL STATEMENTS (continued)

December 31, 2022

purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

Unassigned fund balance – The residual portion of fund balance that does not meet any of the above criteria.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

#### **Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The total appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting.

#### **Use of estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires that District management make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### **Fire Protection Postemployment Benefit Plan**

The Governmental Accounting Standards Board (GASB) released Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, that is effective for the District for the year ending December 31, 2018. This statement details the reporting requirements for employers regarding other post-employment benefit (OPEB) plans.

FPPA administers the Statewide Death & Disability Plan discussed in Note 7, which qualifies as a cost sharing multiple-employer defined benefit OPEB plan under the standard. This plan covers substantially all active full-time (and some part-time) employees of fire and police departments in Colorado. As it pertains to the requirements in Statement No. 75 regarding the FPPA Statewide Death & Disability Plan and the District, FPPA concluded that because all contributions to the plan are considered member contributions (and not employer), the employers' proportionate share of any Net OPEB liability (asset) is \$-0-.

**Grand Fire Protection District No.1**  
**NOTES TO FINANCIAL STATEMENTS**  
**(continued)**

**December 31, 2022**

**Note 3 – Cash and investments**

Cash and investments are reflected on the December 31, 2022 financial statements as follows:

	Governmental
Cash and investments	\$ 2,865,514
Cash and investments - restricted	4,028,957
Total cash and investments	\$ 6,894,471

Cash and Investments as of December 31, 2022 consists of the following:

	Governmental
Deposits with financial institutions	\$ 1,850,977
Investments	5,043,494
Total cash and investments	\$ 6,894,471

**Deposits with financial institutions**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. As of December 31, 2021, the federal insurance limit was \$250,000. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of to the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2022, the District's cash deposits had bank balances of \$1,913,018 and carrying balances of \$1,850,977.

**Custodial credit risk - deposits**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District has adopted a deposit policy, which follows state statutes, for custodial credit risk. As of December 31, 2022, all of the District's bank balances and carrying balances were fully insured or collateralized.

## **Grand Fire Protection District No.1**

### **NOTES TO FINANCIAL STATEMENTS (continued)**

**December 31, 2022**

#### **Investments**

The District's investment policy follows state statutes regarding investments. Colorado revised statutes limit investment maturities to five years or less unless formally approved by the District. Such actions are generally associated with a debt service reserve or sinking fund requirements.

Revenue bonds of local government securities, corporate and bank securities and guaranteed investment contracts not purchased with bond proceeds are limited to maturities of three years or less.

The District primarily limits its investments to local government investment pools, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to custodial credit risk for investments that are in the possession of another party.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

#### **Fair Value Measurement and Application**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments not measured at fair value and not categorized include governmental money market funds (PFM Funds Governmental Select series), money market funds (generally held by Bank Trust Departments in their role as paying agent or trustee), CSAFE which is recorded at amortized cost, and COLOTRUST which is recorded at net asset value.

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

As of December 31, 2022, the District had the following investments:

<u>Investment</u>	<u>Maturity</u>	<u>Amount</u>
Colorado Liquid Asset Trust (COLOTRUST)	Weighted average under 60 days	\$ 3,053,434
U.S. Treasury Bill	February 16,2023	1,990,060
Total investments		<u>\$ 5,043,494</u>

**COLOTRUST**

The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in three portfolios, two in which the District invests in from time to time, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and any security allowed under CRS 24-75-601. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST is rated AAAM by Standard & Poor's. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

**U.S. Government and U.S. Government Agency Securities**

As of December 31, 2022, the District invested in U.S. Treasury Bonds rated AAA by Fitch and Aaa by Moody's. The investments are valued using Level 1 inputs.

**Cash and investments - restricted**

At December 31, 2022, \$745,230 of cash and investments in the Governmental Funds were restricted for fire impact expenditures. \$415,256 of Governmental Funds cash and investments were restricted for future payment of bond principal, interest and related costs.

Article X, Section 20 of the Constitution of the State of Colorado requires the District to establish emergency reserves (see Note 12). At December 31, 2021, \$47,300 of

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

Governmental Funds cash and investments were restricted in compliance with this requirement.

**Note 4 – Capital assets**

An analysis of the changes in capital assets for the year ended December 31, 2022 follows:

	Balance at December 31, 2021	Increases	Decreases	Balance at December 31, 2022
Capital assets, not being depreciated				
Land and improvements	\$ 1,149,262	\$ -	\$ -	\$ 1,149,262
Construction in progress/deposits	122,639	5,058,602	-	5,181,241
	<u>1,271,901</u>	<u>5,058,602</u>	<u>-</u>	<u>6,330,503</u>
Capital assets being depreciated				
Buildings and improvements	5,813,004	40,162	-	5,853,166
Vehicles	3,601,735	68,640	-	3,670,375
Furniture and fixtures	118,181	-	-	118,181
Equipment	477,675	64,600	-	542,275
Total capital assets being depreciated	<u>10,010,595</u>	<u>173,402</u>	<u>-</u>	<u>10,183,997</u>
Less accumulated depreciation for				
Buildings and improvements	1,686,891	114,075	-	1,800,966
Vehicles	2,279,728	122,388	-	2,402,116
Furniture and fixtures	48,918	17,030	-	65,948
Equipment	318,879	30,775	-	349,654
Total accumulated depreciation	<u>4,334,416</u>	<u>284,268</u>	<u>-</u>	<u>4,618,684</u>
Total capital assets being depreciated, net	<u>5,676,179</u>	<u>(110,866)</u>	<u>-</u>	<u>5,565,313</u>
Capital assets, net	<u>\$ 6,948,080</u>	<u>\$ 4,947,736</u>	<u>\$ -</u>	<u>\$ 11,895,816</u>

Depreciation expense of \$284,268 for 2022 was included in the expenses of the primary government on the statement of activities.

**Note 5 – Long-term obligations**

The following is an analysis of the changes in the District's long-term obligations for the year ended December 31, 2022:

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

	Balance December 31, 2021	Additions	Reductions	Balance December 31, 2022	Due Within One Year
<b>Direct Borrowings and Placements</b>					
2022 Certificates of Participation	\$ -	\$ 7,025,000	\$ -	\$ 7,025,000	\$ 145,000
Premium on 2022 COPS	-	863,769	26,060	837,709	52,412
<b>Bonds</b>					
General Obligation Bonds					
Series 2012	1,855,000	-	500,000	1,355,000	520,000
Premium on 2012 Bonds	17,045	-	7,537	9,508	5,506
Total long-term obligations	<u>\$ 1,872,045</u>	<u>\$ 7,888,769</u>	<u>\$ 533,597</u>	<u>\$ 9,227,217</u>	<u>\$ 722,918</u>

A description of long-term obligations outstanding as of December 31, 2022 is as follows:

**\$5,260,000 of General Obligation Bonds, Series 2012 dated August 24, 2012**

The bonds were issued in the amount of \$5,260,000 due through May 15, 2024, with interest rates of 2.0% to 3.0%. The bonds were issued primarily to refund the Series 2004 Bonds and to pay costs of issuance. Principal payments are due annually on November 15 and interest is payable semi-annually on November 15 and May 15. The 2012 Series bonds are subject to redemption prior to maturity. The 2012 Series Bonds currently have a rating by Fitch of AA-.

The bonds are secured by the District's full faith and credit. All taxable property within the boundaries of the District is subject to ad valorem taxation without limitation as to rate or amount to pay the principal of and interest on the Bonds when due.

The District issued the 2012 bonds to achieve a net present value benefit of \$457,283 over the term of the bonds.

The District's long-term bond obligations will mature as follows:

Year Ended December 31	Principal	Interest	Total
2023	\$520,000	\$ 33,875	\$ 553,875
2024	535,000	20,875	555,875
2025	300,000	3,750	303,750
	<u>\$ 1,355,000</u>	<u>\$ 58,500</u>	<u>\$ 1,413,500</u>

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

**Certificates of Participation**

In June 2022, The District entered into a Lease Purchase Agreement with a financial institution for the Certificates of Participation, Series 2022 (COPS) in the amount of \$7,025,000, the proceeds of which were used for the financing of construction of the District's north station and pay the cost of issuing the certificates. The COPS are to be retired over a 25-year period with interest at 5%. The COPS are subject to annual appropriation and do not constitute a general obligation or other indebtedness or multiple fiscal year obligation of the District within the meaning of any constitutional statutory debt limitation. Principal payments are due annually and interest payments are due semiannually through December 15, 2047.

The District's long-term bond obligations will mature as follows:

Year Ended December 31	Principal	Interest	Total
2023	\$145,000	\$ 351,250	\$ 496,250
2024	155,000	344,000	499,000
2025	160,000	336,250	496,250
2026	170,000	328,250	498,250
2027	180,000	319,750	499,750
2028-2032	1,045,000	1,454,250	2,499,250
2033-2037	1,325,000	1,166,500	2,491,500
2038-2042	1,695,000	800,500	2,495,500
2043-2047	2,150,000	332,500	2,482,500
	<u>\$7,025,000</u>	<u>\$ 5,433,250</u>	<u>\$ 12,458,250</u>

**Debt authorization**

At December 31, 2022, the District had no authorized but unissued debt.

**Note 6 – Net position**

The District reports net position consisting of three components – net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2022, the District had a net investment in capital assets as follows:



**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

Capital assets, net	\$ 11,895,816
Cash on hand restricted for capital projects	2,830,167
Current portion of outstanding long-term obligations	(722,918)
Noncurrent portion of outstanding long-term obligations	(8,504,299)
Net investment in capital assets	<u>\$ 5,498,766</u>

Restricted assets include net position that is restricted for use either externally imposed by creditors, grantors, contributors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. As of December 31, 2022, the District had restricted net position as follows:

Emergencies (Note 12)	\$ 47,300
Fire impact expenditures	745,230
Debt service (Note 5)	415,256
Total restricted net position	<u>\$ 1,207,786</u>

The District had unrestricted net position of \$1,672,008 and total net position of \$8,378,560 as of December 31, 2022.

**Note 7 – Firefighters pension plan**

**State Fire and Police Pension Plan (FPPA)**

The District contributes to the Statewide Defined Benefit Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). The Statewide Defined Benefit Plan (SWDB) provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for members hired prior to January 1, 1997 through the Statewide Death and Disability Plan, which is also administered by the FPPA. This is a noncontributory plan. All full-time, paid firefighters of the District are members of the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. Local revenue sources are responsible for funding of the Death and Disability benefits for firefighters hired on or after January 1, 1997.

Colorado statutes assign the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

## **Grand Fire Protection District No.1**

### **NOTES TO FINANCIAL STATEMENTS (continued)**

**December 31, 2022**

#### **Description of Benefits**

A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

A member is eligible for an early retirement at age 50 with at least five years of credited service or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

#### **Contributions**

The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

Members of the SWDB plan and their employers are contributing at the rate of 12.0 percent and 9.0 percent, respectively, of base salary for a total contribution rate of 21.0 percent in 2022. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates are 12.0 percent of pensionable earnings for the foreseeable future. Employer contributions will increase

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

0.5 percent annually beginning in 2021 through 2030 to a total of 13.0 percent of pensionable earnings. Contributions to the SWDB plan from the District were \$24,596 for the year ended December 31, 2022.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2022, the District reported an asset of \$160,916 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2021, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date. The District's proportion of the net pension asset was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. At December 31, 2021, the District's proportion was 0.02969 percent, which was an increase of 0.00363 percent from its proportion measured as of December 31, 2020.

For the year ended December 31, 2022, the District recognized pension expense of \$20,611. At December 31, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between Expected and Actual Experience	\$ 46,079	\$ 3,753
Changes of Assumptions or other Inputs	22,948	-
Net Difference between Projected and Actual		
Earnings on Pension Plan Investments	-	107,694
Changes in Proportion and Differences between		
Contributions Recognized and Proportionate Share		
Share of Contributions	11,681	17,076
Contributions Subsequent to the Measurement Date	24,596	-
Total	<u>\$ 105,304</u>	<u>\$ 128,523</u>

\$24,596 in total reported as deferred outflows of resources related to pension resulting from District contributions subsequent to measurement date will be recognized as an addition to the net pension asset in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

Year Ended December 31,	Amount
2023	\$ (16,167)
2024	(27,306)
2025	(15,450)
2026	(3,645)
2027	10,100
Thereafter	4,653

**Actuarial Assumptions**

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>Total Pension Liability</u>	<u>Actuarial Determined Contributions</u>
Actuarial Valuation Date	January 1, 2022	January 1, 2021
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Rate of Return*	7.0%	7.0%
Projected Salary Increases*	4.25 - 11.25%	4.25 - 11.25%
Cost of Living Adjustments (COLA)	0.0%	0.0%
*Includes Inflation at	2.5%	2.5%

For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The preretirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2021 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	39.00 %	8.23 %
Equity Long/Short	8.00	6.87
Private Markets	26.00	10.63
Fixed Income - Rates	10.00	4.01
Fixed Income - Credit	5.00	5.25
Absolute Return	10.00	5.60
Cash	2.00	2.32
<b>Total</b>	<u>100.00</u>	

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the FPPA Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Proportionate Share of the Net Pension Liability (Asset)	\$ (22,191)	\$ (160,916)	\$ (275,842)

**Pension Plan Fiduciary Net Position**

Detailed information about the SWDB’s fiduciary net position is available in FPPA’s comprehensive annual financial report, which can be obtained at <http://www.fppaco.org>.

**Note 8 – Volunteer Pension Fund**

**Plan Descriptions and Provisions**

The District, on behalf of its volunteer firefighters, contributes to a single-employer defined benefit pension plan (the Plan). The plan provides retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the Pension Fund Board of Trustees. Colorado Revised Statutes (CRS), as amended, establishes basic benefit provisions for such plans. The Plan is included as a Pension Trust fund of the District and the Pension Trust does not issue separate statements.

**Volunteers Covered by Benefit Terms**

As of the December 31, 2022, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	30
Inactive, Nonretired Members	-
Active Members	8
Total	<u>38</u>

**Benefits provided**

The Plan provides retirement, survivor, death and funeral benefits. Retirement benefit for a member is \$700.00 a month for 20 or more years of service. Those members with a minimum of 10 years of service receive \$35.00 per month for every year of service. Survivor’s death benefits is a \$350.00 monthly benefit payment. Funeral benefit to the family members is a one-time payment of \$1,400.

**Funding policy.**

The contributions are not actuarially determined. An actuary is used to determine the adequacy of contributions. The Actuarial study as of January 1, 2021, indicated that the

**Grand Fire Protection District No.1**  
**NOTES TO FINANCIAL STATEMENTS**  
**(continued)**

**December 31, 2022**

current level of contributions to the fund are adequate to support, on an actuarially sound basis, the prospective benefits for the present plan.

**Contributions**

For the year ended December 31, 2022, the District contributed \$90,000 to the plan.

**Net Pension Liability**

The total pension liability is based on an actuarial valuation performed as of January 1, 2021 and a measurement date of December 31, 2021. This measurement date is within two years of the plan sponsor's fiscal year-end of December 31, 2022 and may be used for December 31, 2022 reporting purposes.

*Actuarial Assumptions.* The total pension liability in the January 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurements:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	20 years*
Asset Valuation method	5-Year smoothed fair value
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	7.00%
Retirement Age	50% per year of eligibility until 100% at age 65.

\*Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

**Mortality:**

**Pre-retirement:** 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality.

**Post-retirement:** 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

**Disabled:** 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.00% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount rate is 7.00%.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits). Being that the plan’s fiduciary net position is projected to be sufficient to pay benefits, the long-term expected rate of return of 7.00% was used as the discount rate.

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balance at December 31, 2021	\$ 2,362,964	\$1,438,279	\$ 924,685
Service Cost	5,738	-	5,738
Interest	158,654	-	158,654
Changes in benefit terms	-	-	-
Difference Between Expected and Actual Experience	-	-	-
Changes in assumptions	-	-	-
Contributions - Employer	-	75,000	(75,000)
State of Colorado Supplemental Discretionary Payment	-	63,114	(63,114)
Net Investment Income	-	209,252	(209,252)
Benefit Payments, Including Refunds of Employee Contributions	(202,027)	(202,027)	-
Administrative Expenses	-	(9,342)	9,342
Net Changes	(37,635)	135,997	(173,632)
Balance at December 31, 2021	<u>\$ 2,325,329</u>	<u>\$1,574,276</u>	<u>\$ 751,053</u>



**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

**Sensitivity of the Net Pension Liability to the Changes in the Discount Rate**

The following table presents the net pension liability of the District, calculated using the discount rate of 7.00% as well as what the District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
District's Net Pension Liability	\$ 981,015	\$ 751,053	\$ 556,962

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2022, the district recognized pension expense of \$58,195 for the Volunteer Pension Plan. At December 31, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ -	\$ -
Changes of Assumptions	-	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		151,159
Contributions Subsequent to the Measurement Date	75,000	-
Total	<u>\$ 75,000</u>	<u>\$ 151,159</u>

\$75,000 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a decrease in the pension liability in the year ended December 31, 2023. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ended December 30</u>	<u>Deferred Amounts</u>
2023	\$ (35,758)
2024	\$ (55,820)
2025	\$ (37,364)
2026	\$ (22,217)
Total	<u>\$ (151,159)</u>

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

**Pension plan fiduciary net position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial report.

**Note 9 – Deferred compensation plan**

The District established a deferred compensation plan pursuant to Internal Revenue Code Section 457, which is being administered by the FPPA. The District has no administration or trustee responsibilities for this plan. Neither the assets nor corresponding liabilities of this plan are reflected in these financial statements. During 2022, the District contributed \$22,077 and the District's employees contributed \$22,077 to the Plan.

**Note 10 – Joint construction and facility use agreement**

Grand Fire Protection District No. 1 and East Grand Fire Protection District No. 4 entered into a Joint Construction and Facility Use Agreement on June 27, 2006. The Districts agreed to share equally, the construction costs and future operating and maintenance costs of a regional response facility (known as the "South Station" or "Red Dirt Station") in Grand County. The Districts have been utilizing this facility since then, providing living quarters to active firefighters and responding to emergencies in both Districts, improving response times and increasing manpower on scene.

Land valued at \$150,000 was donated by the YMCA of the Rockies for the South Station site. The Districts contributed \$270,000 each toward construction. The facility is being operated now by a joint management committee made up of two members from each District's board. The Districts will rotate responsibility for management of the facility. The completed construction cost of \$1,075,603 is divided equally between the assets of both districts.

**Note 11 – Risk management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees or volunteers; and natural disasters. The District carries commercial coverage for these risks of loss. Claims have not exceeded coverage in any of the last three fiscal years.

**Note 12 – Tax, spending and debt limitation**

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

**Grand Fire Protection District No.1**

**NOTES TO FINANCIAL STATEMENTS  
(continued)**

**December 31, 2022**

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

On November 6, 2001, registered electors of the District passed an issue allowing the District, in the year 2002 and each subsequent year thereafter, to collect, retain, and expend the full proceeds of the District's fees, taxes, non-federal grants, and other revenues and to spend such revenue for debt service, District operations, capital projects, and any other lawful District purpose, notwithstanding any State of Colorado restrictions on revenues or spending including the restrictions of Article X, Section 20, of the Colorado Constitution, the revenue limitations in Section 29-1-301 of the Colorado Revised Statutes or any other law.

On May 4, 2004 the District voters approved a mill levy override to provide funds for District operations, allowing the District to levy up to 0.850 mills for such purposes. On November 18, 2021, voters approved a mill levy increase to provide an additional \$340,000 in 2022 and by such amounts as may be collected annually thereafter by imposing a maximum operating mill levy of 10 mills to pay operating, capital improvement and certain other expenses, which may be adjusted to offset refunds, abatements, and changes to the percentage of actual valuation used to determine assessed valuation.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including interpretation of how to calculate Fiscal Year Spending limits, will require judicial interpretation.

**Note 13 – Commitments / Subsequent Event**

On January 21, 2023, the District entered into a purchase agreement, for a 2025 Enforcer Pumper (the Pumper), in the amount of \$1,095,744. Per the agreement, Delivery of the Pumper is scheduled for 35 to 37 months from the date the purchase agreement was signed. Payment is required at the time of final inspection of the Pumper.

**REQUIRED SUPPLEMENTARY INFORMATION**

**Grand Fire Protection District No. 1**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**FPPA Volunteer Plan**

	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total Pension Liability</b>								
Service Cost	\$ 5,738	\$ 6,823	\$ 6,823	\$ 11,880	\$ 11,880	\$ 26,299	\$ 26,299	\$ 27,950
Interest	158,654	163,606	165,891	178,016	178,280	174,694	174,921	176,988
Changes in Benefit Terms	-	-	-	-	-	(5,195)	-	(66,786)
Differences Between Expected and Actual Experience	-	(37,380)	-	(80,293)	-	(15,604)	-	40,896
Changes of Assumptions	-	-	-	89,775	-	72,370	-	-
Benefit Payments, Including Refunds of Employee Contributions	(202,027)	(204,470)	(206,218)	(194,894)	(192,500)	(202,650)	(205,800)	(205,800)
Net Change in Total Pension Liability	(37,635)	(71,421)	(33,504)	4,484	(2,340)	49,914	(4,580)	(26,752)
Total Pension Liability - Beginning of Year	2,362,964	2,434,385	2,467,889	2,463,405	2,465,745	2,415,831	2,420,411	2,447,163
Total Pension Liability - End of Year	2,325,329	2,362,964	2,434,385	2,467,889	2,463,405	2,465,745	2,415,831	2,420,411
<b>Plan Fiduciary Net Position</b>								
Contributions - Employer	75,000	97,500	82,500	90,000	95,000	108,333	95,040	110,004
Net Investment Income	209,252	168,685	180,256	850	181,731	65,983	24,181	86,885
Benefit Payments, Including Refunds of Employee Contributions	(202,027)	(204,470)	(206,218)	(194,894)	(192,500)	(202,650)	(205,800)	(205,800)
Administrative Expenses	(9,342)	(7,781)	(11,435)	(9,465)	(9,994)	(2,246)	(4,799)	(2,378)
State of Colorado supplemental discretionary payment	63,114	-	31,557	31,557	31,557	31,557	31,557	31,557
Net Change in Plan Fiduciary Net Position	135,997	53,934	76,660	(81,952)	105,794	977	(59,821)	20,268
Plan Fiduciary Net Position - Beginning of Year	1,438,279	1,384,345	1,307,685	1,389,637	1,283,843	1,282,866	1,342,687	1,322,419
Plan Fiduciary Net Position - End of Year	1,574,276	1,438,279	1,384,345	1,307,685	1,389,637	1,283,843	1,282,866	1,342,687
Net Pension Liability - End of Year	\$ 751,053	\$ 924,685	\$ 1,050,040	\$ 1,160,204	\$ 1,073,768	\$ 1,181,902	\$ 1,132,965	\$ 1,077,724
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	67.70%	60.87%	56.87%	52.99%	56.41%	52.07%	53.10%	55.47%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
District's Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Grand Fire Protection District No. 1  
FPPA Volunteer Fund  
Schedule of District Contributions**

	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Actuarially Determined Contribution	\$ 116,372	\$ 116,372	\$ 121,386	\$ 121,386	\$ 130,724	\$ 130,724	\$ 130,724	\$ 141,536	\$ 141,536
Contributions in Relation of the Actuarially Determined Contribution	138,114	97,500	114,057	121,386	121,557	126,557	139,890	126,597	141,561
Contribution Deficiency (Excess)	\$ (21,742)	\$ 18,872	\$ 7,329	\$ -	\$ 9,167	\$ 4,167	\$ (9,166)	\$ 14,939	\$ (25)
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Notes to Schedules

Note: Actuarially determined contribution rates are calculated as of January 1 of odd numbered years and used for two fiscal years

**Grand Fire Protection District No. 1**  
**Schedule of the District's Proportionate Share of the Net Pension Liability (Asset)**  
**Last 10 Fiscal Years**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Plan Measurement Date	December 31, 2021	December 31, 2020	December 31, 2019	December 31, 2018	December 31, 2017	December 31, 2016	December 31, 2015	December 31, 2014	December 31, 2013
District's Proportion of the Net Pension Liability (Asset)	0.029693001%	0.026061094%	0.025197320%	0.028472483%	0.031644835%	0.034958697%	0.034204191%	0.026536241%	0.011174406%
District's Proportionate Share of the Net Pension Liability (Asset)	\$ (160,916)	\$ (56,579)	\$ (14,251)	\$ 35,997	\$ (45,526)	\$ 12,632	\$ (603)	\$ (29,948)	\$ (9,992)
District's Covered Payroll	\$ 239,631	\$ 210,302	\$ 186,884	\$ 190,968	\$ 184,500	\$ 178,917	\$ 165,814	\$ 119,350	\$ 119,350
District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	(67.2%)	(26.9%)	(7.6%)	18.8%	(24.7%)	7.1%	(0.4%)	(25.1%)	(8.4%)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	116.2%	106.7%	101.9%	95.2%	106.3%	98.2%	100.1%	106.8%	105.8%

Note: The amounts presented for each fiscal year were determined as of December 31 based on the measurement date of the Plan. Covered payroll is presented based on the fiscal year. Information earlier than 2014 was not available.

**Schedule of District Contributions**

<u>Fiscal Year</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually Required Contribution	\$ 24,596	\$ 20,318	\$ 16,824	\$ 14,951	\$ 15,277	\$ 14,832	\$ 14,313	\$ 13,265	\$ 9,548
Contributions in Relation to the Contractually Required Contribution	<u>24,596</u>	<u>20,318</u>	<u>16,824</u>	<u>14,951</u>	<u>15,277</u>	<u>14,832</u>	<u>14,313</u>	<u>13,265</u>	<u>9,548</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's Covered Payroll	\$ 273,749	\$ 239,631	\$ 210,302	\$ 186,884	\$ 190,968	\$ 184,500	\$ 178,917	\$ 165,814	\$ 119,350
Contributions as a Percentage of Covered Payroll	9.0%	8.5%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%

Note: The amounts presented for each fiscal year were determined as of December 31.

**SUPPLEMENTARY INFORMATION**



**GRAND FIRE PROTECTION DISTRICT NO. 1**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES - BUDGET AND ACTUAL**  
**Debt Service Fund**

**For the year ended December, 31, 2022**

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget Positive (Negative)</b>
<b>REVENUES</b>			
General property taxes	\$ 524,195	\$ 531,182	\$ 6,987
Specific ownership taxes, net	969	-	(969)
Interest income	-	6,578	6,578
<b>Total revenues</b>	<u>525,164</u>	<u>537,760</u>	<u>12,596</u>
<b>EXPENDITURES</b>			
Debt service			
Principal	500,000	500,000	-
Interest	46,375	46,375	-
County treasurer fees	28,460	26,183	2,277
Other	500	250	250
<b>Total expenditures</b>	<u>575,335</u>	<u>572,808</u>	<u>2,527</u>
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES</b>	<u>(50,171)</u>	<u>(35,048)</u>	<u>15,123</u>
<b>FUND BALANCES - Beginning of year</b>	<u>113,364</u>	<u>450,304</u>	<u>336,940</u>
<b>FUND BALANCES - End of year</b>	<u>\$ 63,193</u>	<u>\$ 415,256</u>	<u>\$ 352,063</u>